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California Water Association Spring Conference

New Statewide Permit for

## Drinking Water System Discharges To Surface Waters

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#### Intent of Presentation

- Higher-level discussion
  - Why do we need another permit?
  - Overview and highlights of new permit
  - How to make new permit serve your needs
  - Opportunities for further collaboration among local utilities

# Regulatory Compliance for Drinking Water Facilities Familiar to Water Purveyors



Compliance with

Safe Drinking Water Act
Implemented through the
Division of Drinking Water Permits



The subject of regulation is the system water served to customers for drinking water and other uses

#### What is this New Permit?



Compliance with

#### **Clean Water Act**

Implemented through
National Pollutant Discharge Elimination System
(NPDES) Permits



Administered by the Division of Water Quality and the Regional Water Quality Control Boards

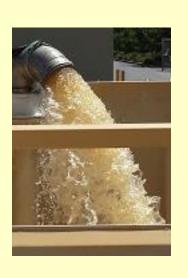
The subject of regulation is the system water that leaves your system and enters waters of the United States

#### Basic Water Quality Concerns from Drinking Water System Discharges

#### 1. Toxicity – chlorine, metals and ambient pH



#### 2. Solids - sediment, turbidity, sand and trash













#### Basic Water Quality Concerns from Drinking Water System Discharges

#### 3. Erosion, scour and hydro-modification







#### Overview of New Permit

- Provides Clean Water Act regulatory coverage
- Acknowledges permitted storm water systems and discharges to land
- Provides Regulatory Exception to California Toxic Rule (not to Clean Water Act)
- Regulates through Best Management Practice Implementation
- Acknowledges Small Systems

### Clean Water Act Regulatory Coverage

Water purveyor enrollment under an NPDES
Permit provides water purveyor with required
Clean Water Act regulatory coverage for
mandated discharges

and
emergency discharges

## Clean Water Act Regulatory Coverage

#### This permit establishes:

- Chlorine limits for discharges that immediately discharge into waters of the U.S.
- Requires system-specific and site-specific management practices
- Field monitoring only
- Annual reporting
- Event notification

#### This NPDES Permit does not:

- Interfere with local storm water authority (this is not a permit to discharge into a local storm drain)
- Set water quality requirements for discharges into storm drains

#### Types of Discharges Regulated Under Permit

 Planned discharges that allow management practices to be put in place

- Direct to surface waters
- Routed to storm drain systems
- Emergency discharges





# Best Management Practice-focused Permit













## **Existing Management Practices**

(distribution system flushing)













## Existing Management Practices

(ground water supply wells)









# Regulatory Exception to California Toxic Rule (CTR)

- State Water Board grants water purveyors an exception to CTR
  - An exception to strict criteria for priority pollutants including chlorine byproducts
- To obtain regulatory exception:
  - Water system must have regulatory coverage under an NPDES Permit
  - Exception does not apply to discharge of commingled storm water

## Coverage Under Existing NPDES Storm Water Permits

State Water Board not requiring the following to enroll in statewide permit:

- Water purveyors that are also municipal storm water permittees
- Water purveyors that have an established local agreement with MS4 permittee (regional board concurrence needed)
- Water purveyors whose discharges do not enter waters of the U.S.

### Small Systems

- Acknowledges Difficulties Encountered by Small Drinking Water Systems
- State Water Board requires transmission facilities and systems of 1,000 connections or more to enroll
- Encourages systems less than 1,000 connections to enroll and obtain mandated Clean Water Act regulatory coverage

## Addressing Application Costs and Permit Fees

Simplified Application Form

Application fee specific to community drinking water

systems

Service Connections	Application Fee Only	Application & Annual Fee
<u>15-999</u>	<u>\$100</u>	
<u>1,000-9,999</u>		<u>\$500</u>
<u>10,000+</u>		<u>\$2,062</u>
Transmission Only		<u>\$2,062</u>

Simplified site map requirements

Application Due Date is September 1, 2015

# Promoting Multiple Uses of Good Quality Water Prior to Discharge

Groundwater recharge



Discharge to low impact development or reuse







- Incentive
  - Coverage serves as waste discharge requirements
  - No monitoring for portions of discharges that do not discharge to surface waters (waters of the U.S.)

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## **For Further Information**

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#### Additional Background Information

## For Additional Information Only

### TMDL Implementation

- Section K of Fact Sheet summarizes existing TMDLs that apply to water purveyors
- Los Angeles and San Diego Regional Water Board TMDLs directly and indirectly reference waste load allocations to water purveyors exclusively
- Permit Fact Sheet concludes that water purveyors are not a source of the pollutant impairment
  - Additional application monitoring to be evaluated

### Why an NPDES\* Permit?

\*National Pollutant Discharge Elimination System

- Clean Water Act requires pollutant source discharges to waters of the U.S. (fishable and swimmable waters) to obtain an NPDES permit
- In California, the State and Regional Water Boards issue NPDES permits
- Many water purveyors have local agreements with storm water NPDES permittees for regulatory coverage
- Others do not, or storm water permittees requiring separate permit

## Clean Water Act Requirements

 Section 122.44(d)(1)(i) states NPDES permits shall include appropriate effluent limitations:

Limitations must control all pollutants parameters (either conventional, nonconventional, or toxic pollutants) which the Director determines are or may be discharged at a level which will cause, have the reasonable potential to cause, or contribute to an excursion above any State water quality standard, including State narrative criteria for water quality

 For drinking water system discharges, pollutants of concern include chlorine, chlorine byproducts, pH, solids

## **Toxicity Standards**

#### **Toxicity** (i.e. chlorine, byproducts, metals)

 Regional Board Basin Plans contain narrative toxicity objectives which generally state:

"all waters shall be maintained free of toxic substances in concentrations that produce detrimental physiological responses in human, plant, animal, or aquatic life;"

- Specific language varies among Basin Plans.
- Federal regulations require effluent limits when a discharge has a reasonable potential\*

<sup>\*</sup> causes, has the reasonable potential to cause, or contributes to an in-stream excursion above a numeric or narrative objective within an applicable State water quality standard (40 Code of Federal Regulations 122.44(d)).