

## California Water Association Small Company Committee

## 2009-10 CPUC Decisions & Resolutions Monterey Plaza Hotel November 8, 2010





## Agenda

- Welcome
- Review of Oct. 22<sup>nd</sup> "How To" Workshop
  - Understanding California PUC Procedures
  - Preparation of Annual Reports
  - Cost Recovery Opportunities Advice Letters
- 2009-10 Small Company Decisions/Resolutions
- Remarks from the California PUC
- Roundtable Discussion





## Scope of 10/22 Workshop

- Review of CPUC Accounting Practices
- Objectives
  - Increase understanding of CPUC accounting procedures
  - Assist in preparation of Annual Reports and Advice Letters
- Agenda Highlights
  - Ratemaking and regulatory procedures overview
  - Annual reports: It begins here
  - Advice Letter filings: opportunities for cost recovery
  - Questions and answers





### Competing Objectives Of Water Rates

- Water Utility Wants Rates That Are . . .
  - Financially Viable, Provide Stable Revenue
- Customers Want Rates That Are . . .
  - Equitable
  - Affordable
  - Easily Understood
- Society Wants Rates That Are . . .
  - Economically Efficient
  - Designed To Promote Public Health And Safety





#### Criteria For A Sound Rate Structure

- Simple, Understandable
- Freedom From Controversy
- Effective In Yielding Total Revenue Requirement
- Revenue Stability For The Utility
- Revenue Stability For Customers
- Fairness Among Customer Classes
- Avoid "Undue Discrimination"
- Efficient (Discourages Wasteful Use)





# How Small Company Revenue Requirement Is Established Return On Investment Method

- + Allowable Expenses
- + Taxes Other Than Income
- + Income Taxes
- + Depreciation
- + Return On Investment
- = Revenue Requirement

- \$\_\_\_\_\_
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### Small Company Rate Of Return Method

- + Allowable Expenses
- + Taxes Other Than Income
- + Income Taxes
- + Depreciation
- + Return On Investment
- = Revenue Requirement

#### How Return On Investment Is Calculated

- + Avg. Plant
- + Allowance For Working Capital
- + Materials & Supplies
- Avg. Accumulated Depreciation
- Avg. Contributions In Aid Of Construction
- Avg. Advances For Construction
- = Rate Base
- x Authorized Rate Of Return (Class C = 12% to 13%, Class D = 12.75 to 13.75%)
- = Return On Investment





# How Small Company Revenue Requirement Is Established Rate Of Margin Method

- + Allowable Expenses
- + Taxes Other Than Income
- + Income Taxes
- + Depreciation
- + Rate Of Margin
- = Revenue Requirement

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## Small Company Rate Of Margin Method

- + Allowable Expenses
- + Taxes Other Than Income
- + Depreciation
- + Rate Of Margin (\$)
- + Income Taxes
- = Revenue Requirement

### How Rate Of Margin Amount Is Calculated

- + Allowable expenses
- + Taxes Other Than Income
- + Depreciation
- = Operating Expenses
- x Authorized Rate Of Margin (%) (Class C = 19%, Class D = 20%)
- = Rate of Margin (\$)





## Income Statement vs. Revenue Requirement

#### **Income Statement**

(Unregulated Business)

- + Revenue
- Expenses
- Depreciation
- Taxes
- = Net Operating Income
- Interest \_\_\_\_
- = Net Income

#### **Revenue Requirement**

(Regulated Utility)

- = Revenue Requirement
- + Expenses
- + Depreciation
- + Taxes
- = Net Operating Income
- + Interest
- + Net Income





## CPUC System Of Accounts – "What You Really Need" Version

- Operating Revenue Accounts
  - 460: Unmetered water revenue
  - 462: Fire Protection revenue
  - 465: Irrigation revenue
  - 470: Metered water revenue
  - 480: Other water revenue
- Operating Expense Accounts
  - 610: Purchased water
  - 615: Purchased power
  - 618: Other volume-related expenses
  - 630: Employee labor
  - 640: Materials
  - 650: Contract work (exclude water testing) 684: Insurance
  - 660: Transportation expense
  - 664: Other plant maintenance
  - 670: Office salaries
  - 671: Management salaries

- 674: Employee pensions & benefits
- 676: Uncollectibles expense
- 678: Office services and rentals
- 681: Office supplies and expenses
- 682: Professional services.
- 688: Regulatory Commission expense
- 689: General expenses
- 403: Depreciation expenses
- 408: Taxes other than income taxes
- -409: Income tax on proposed net income





## Small Company Standard Practices

**SP U-03-SM** Preparing Results of Operation Reports for General Rate Increase Requests of Water Utilities other Than Major Companies Depreciation Procedures for Small Water and Sewer System Utilities **SP U-04-SM SP U-05-SM** Determining Fixed Capital and Rate Base of Class B, C, & D Water Utilities **SP U-08-W** Creating and Processing Water and Sewer System Advice Letter Filings and Resolutions; and Maintaining Tariffs Under General Order No. 96-B **SP U-09-SM** Processing Informal General Rate Cases of Class B, C and D Water and Sewer Utilities and the Service Guarantee Plan **SP U-13-W** Preparing and Processing Small Water Company Advice Letter Filings for Financing **SP U-27-W** Processing Rate Offsets; Establishing and Amortizing Memorandum Accounts **SP U-28-W** Collecting and Processing Customer Rates, Fees and Charges Under General Order 96-B

Uniform System of Accounts for Class B, C, and D Water Utilities



**SP U-39-W** 



## **Annual Report Preparation**

- Class D Companies
- Class C Companies





#### Introduction

#### Class C & D Water Utility Annual Reports (ARs):

- Must be filed by March 31 each year
- On forms provided by the CPUC
- C & D forms are different, but are conceptually the same and require similar information
- In addition to requisite reporting, use ARs for internal utility analyses and evaluations





### **Annual Report Preparation**

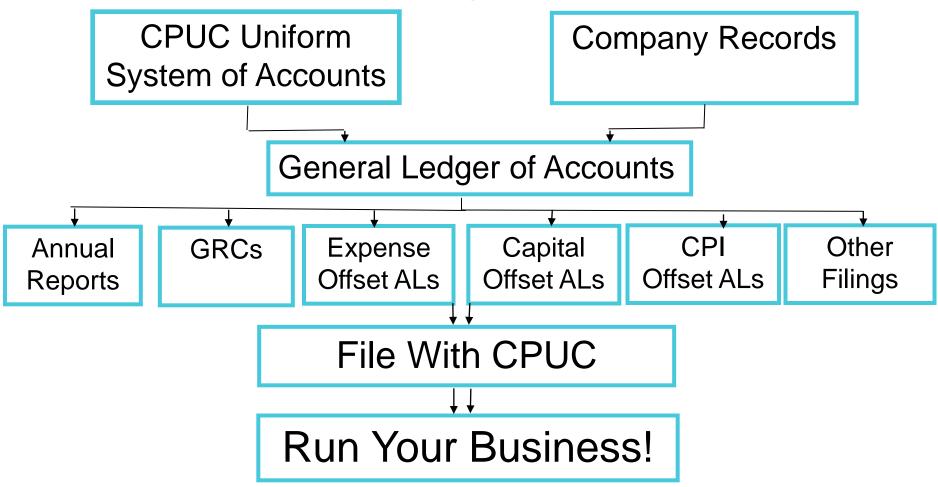
### **Annual Report Prerequisites**

- Prior year AR (contains report year-beginning data)
- Complete and accurate database supported with records, receipts, paid bills, cancelled checks, etc.
- Familiarity with CPUC Uniform System of Accounts for Class B, C, and D Water Utilities (Decision 85-04-076)





### Accounting Flowchart







## CPUC System Of Accounts – Formal Version

- Balance Sheet Accounts
  - Assets (e.g., plant in service, depreciation, cash, accounts receivable, materials and supplies, etc.
  - Equity and Liabilities (e.g., common stock, paid-in capital, retained earnings, long-term debt, accounts payable, accrued taxes and interest, current liabilities, advances for construction, etc.
- Plant Accounts
  - Non-Depreciable (land, intangible plant)
  - Depreciable (structures, wells, pumping equipment, water treatment plant, reservoirs, tanks, mains, meters, hydrants, etc.)
- Income Accounts (revenues, expenses, taxes)
- Operating Revenue Accounts (metered and unmetered revenue, fire protection revenue, irrigation revenue)
- Operating Expense Accounts (plant O&M, administrative and general)





## Record-Keeping

- Regulation is fact-based
  - You are in a better position when you can prove you've spent the money in the past
- Keep records on all your expense items
- Keep receipts
- Keep your general ledger by system of accounts
- Code properly





## Capital Investment vs. Expenses

- What is a Capital Investment?
  - Generally anything that will benefit the customer for multiple (>2) years
  - Anything that extends the life of an asset
    - Coating a storage tank
  - Even small things, for example:
    - Laptop computer (\$1,000)
    - Chlorinator pump (\$300)





## **Annual Reports: Core Data**

#### 1.) Plant Valuation:

Water Plant in Service Sch B

Depreciation
 Sch C

Long Term Debt
 Sch E

Balance Sheet Sch A

#### 2.) Income:

Income Statement Sch F

#### 3.) Quantities and Physical Plant:

Water Sources
 Sch G

Water Deliveries
 Sch H

Physical Plant
 Sch K, L, M, N, O





## Optional AR Core Section: Explanatory Notes

- Notes may be incorporated into AR to explain, categorize, and memorialize the nature and details of AR account data entries
- Notes help reviewer understand the report and help the utility to "recall" data sources during future analyses
- Inclusion of income tax calculations explain SIT and FIT data entries





Refer to General Instructions – included in report form package Inquiries versus complaints

- STEP 1: Complete the Balance Sheet (Sch A)
  - Complete, in sequence, Sch's B, C, D (if applicable), and E, and transfer results to appropriate accounts on Sch A
  - Refer to *Balance Sheet Preparation* handout for detailed sequential process explanation





- STEP 2: Complete the Income Statement (Sch F)
  - Operating revenues, expenses, and other taxes are entered directly from General Ledger
  - Depreciation Expense (Acct 403) is entered from Sch C
  - SIT and FIT are calculated using CPUC tax brackets
  - Refer to Income Statement Preparation handout for detailed example





#### **STEP 3:** Compile Explanatory Notes

- The Notes should follow the sequence of report preparation in Steps 1 and 2 above
- Cross-reference the Notes (numerically) in the line item data entries on schedules in Steps 1 and 2 as preparation proceeds
- Place compilation of Notes at the back of the report package





#### STEP 4: Enter Operating Quantity and Physical Plant Data

- Complete Sch's G, H, K, L, M, N, O with data from operating records and prior year AR, plus current year additions to plant (from Sch B and associated Notes)
- Refer to listed schedules in Example Annual Report handout





## Annual Report Preparation Sequence (Now that the heavy lifting is over ...)

- STEP 5: Complete the General Information Sheet and the Cover Title Sheet
- STEP 6:Complete requested SDWBA data sheets (if applicable)
- STEP 7: Complete requested Facilities Fees data sheet





STEP 8: Compute the Earnings Summary for Report Year

- Calculate and record average balance sheet data
- Record Earnings Summary:
  - Income Statement (repeat from Sch F)
  - Compute average rate base
  - Calculate Rate of Return (ROR)
- Refer to Earnings Summary Example handout
- Place Earnings Summary first behind Cover Title Sheet





## **Annual Report Completion**

- Check data entries for accuracy
- Check calculations
- Sign the Declaration
- Prepare "clean" copies
- File Report





## Class C Annual Report Format

- Presents the same information as Class D Report
- Balance Sheet is Sch A in two pages: Assets, Liabilities
- Sch A supporting schedules are labeled A-1 thru A-17
- Income Statement is Sch B
- Sch B supporting schedules are labeled B-1 thru B-6
- Water Source Quantities and Physical Plant data are presented on Schedules D-1 thru D-9
- Notes, SDWBA data, Facilities Fees data, Earnings Summary, and Declaration are same as for Class D Report





#### **Advice Letters**

• (see separate presentation)





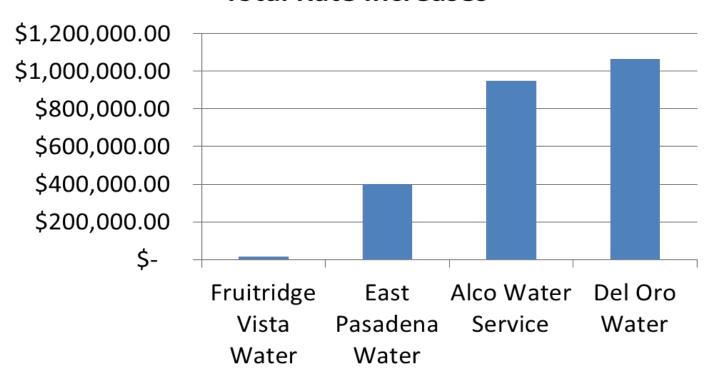
## 2009-10 Small Company Decisions & Resolutions

- Six Decisions and 74 Resolutions: \$5,434,776
- Class B Companies
  - 3 Decisions; 22 Resolutions; \$2,440,433
  - Alco Water Service 5 resolutions
  - Del Oro Water 2 decisions, 17 resolutions
  - East Pasadena Water 1 resolution (2009 GRC)
  - Fruitridge Vista Water 1 decision, 1 resolution





## Class B Utilities Total Rate Increases



Source: CPUC Resolutions 2009-10





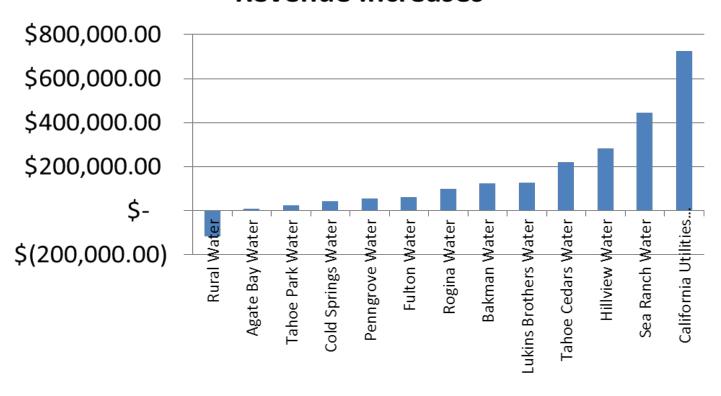
## 2009-10 Small Company Decisions & Resolutions

- Class C Companies
  - 1 Decisions; 22 Resolutions; \$2,099,499
  - Agate Bay Water, Bakman Water, Bass Lake Water (2)
  - California Utilities Service, Cold Springs Water (2)
  - Fulton Water, Hillview Water, Little Bear Water
  - Lukins Brothers Water, North Gualala Water (2)
  - Penngrove Water, Rogina Water (2), Rural Water
  - Sea Ranch Water (2), Tahoe Cedars Water (2), Tahoe Park Water (2)





## Class C Utilities Revenue Increases



Source: CPUC Resolutions 2009–10





## 2009-10 Small Company Decisions & Resolutions

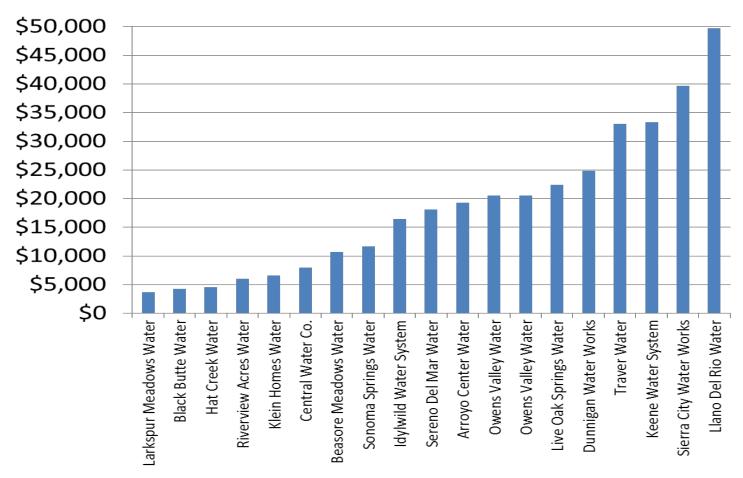
#### Class D Companies

- 2 Decisions; 30 Resolutions; \$894,844
- Arroyo Center, Beasore Meadows, Central, Cypress Ridge Sewer
- Dunnigan, Garrapata, Golden Hills Sanitation, Hat Creek, Idylwild
- Keene, Klein Homes (2), Lake Alpine (2), Lake Forest, Larkspur Meadows, Live Oak Springs, Llano Del Rio, Owens Valley (2)
- Riverview Acres
- RR Lewis (2), Sereno Del Mar, Sierra City, Sonoma Springs
- Traver, Warring Water, Weimar Water, West San Martin, Yermo



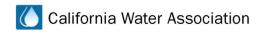


## Class D Utilities Revenue Increases



Source: CPUC Resolutions 2009–10





# Concluding Remarks & Questions

